

[PROPOSED DRAFT]

**BYLAWS OF THE CITIZENS' BOND OVERSIGHT COMMITTEE
OF THE LA MESA-SPRING VALLEY SCHOOL DISTRICT**

Section 1. Preamble

Proposition 39 provides that the governing board of a school district may pursue the authorization and issuance of general obligation bonds by 55 percent vote of the electorate. As a result of the passage of Proposition 39, language was added to the Education Code requiring school districts passing a bond designated as a Proposition 39 bond to establish a citizens' bond oversight committee ("Committee") to actively review and report to the public on uses of bond proceeds to ensure that they are spent only on permissible purposes.

On November 3, 2020, the District passed Measure V in accordance with Proposition 39. The purpose of these Bylaws is to provide the Committee with a set of operating principles consistent with the law and existing policies of the Board of Education ("Board") of the District, but including additional internal administrative and governance detail for the Committee's operations.

Section 2. Committee Purpose and Duties

2.1 Purpose

The purpose of the Committee is to inform the public concerning the expenditure and uses of revenues from the District's bond measure, until all bond proceeds have been spent. The Committee's legal charge is to actively review and report on the District's expenditure of taxpayer money for school construction in accordance with the voter approved projects described in the Measure V ballot measure. The Committee shall convene to provide oversight of the following:

- A. Ensure that bond revenues are expended only for the purpose described in Article 13A, section 1, subdivision (b)(3) of the California Constitution, including the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities.
- B. Ensure that as prohibited by Article 13A, section 1, subdivision (b)(3)(A) of the California Constitution, no bond revenues are expended for any teacher and administrative salaries or other school operating expenses.

2.2 Duties

Committee members shall be expected to attend its regularly scheduled meetings, diligently review all pertinent information provided to the Committee pursuant to state laws, and abide by all rules of conduct established in these Bylaws. In furtherance of its purpose, the Committee will at its discretion engage in the following activities:

- A. Receive and review copies of the annual, independent performance audits required by Section 1(b)(3)(C) of Article 13A of the California Constitution.
- B. Receive and review the annual, independent financial audits required by Section 1(b)(3)(C) of Article 13A of the California Constitution.
- C. Inspect school facilities and grounds to ensure that bond revenues are expended in compliance with the requirements of Section 1(b)(3) of Article 13A of the California Constitution.
- D. Receive and review copies of any deferred maintenance proposals or plans developed by the District, including any reports required by California Education Code section 17584.1.
- E. Review efforts by the District to maximize bond revenues by implementing cost-saving measures including, but not limited to the following:
 1. Mechanisms designed to reduce the costs of professional fees;
 2. Mechanisms designed to reduce the cost of site preparation;
 3. Recommendations regarding the joint use of core facilities;
 4. Mechanisms designed to reduce costs by incorporating efficiencies in schoolsite design; and
 5. Recommendations regarding the use of cost-effective and efficient reusable facility plans.
- F. Other duties consistent with or described in District Board Policy No. [7215]. The Committee shall receive copies of the District's financial and performance audits no later than the date received by the District, and in accordance with the SDCTA Oversight Committee Best Practices, the Committee and may review and comment on the audits prior to their presentation to the District's governing board.

2.3 Areas Reserved for District Discretion

Information regarding the following may be provided to the Committee on reasonable request with regard to the construction bond program, but decision making with regard to the following items shall be vested solely in the District Board, as follows:

- A. Bond sale and issuance processes and decisions concerning the timing, terms or structure of a bond issuance, except that the Committee may review the District's bond issuance documents upon the conclusion of a bond sale if desired.
- B. Determination of how bond or other capital funds shall be spent or the order, scope or priority of projects to be funded with bond or capital funds.
- C. Selection of contractors or consultants for bond projects and audits.
- D. Expenditure of funds that are not bond proceeds.

Members of the Committee may not:

- Enter or inspect a job site or construction project without prior permission of the District Superintendent or designee. Frequency and timing of all such visits are within the sole discretion of the District Superintendent or designee. Visits to job sites require that the Committee member(s) be accompanied by a representative of the District and require that all safety measures in effect at the job site be followed.
- Contact District contractors or consultants, including without limitation, accountants, auditors, architects, financial advisors and legal counsel, without the prior permission of the District Superintendent or designee.
- Participate in the negotiation or bid process for contractors or consultants for bond projects.
- Require the District to prepare reports or conduct audits more frequently than those required by law.

The Committee shall not be entitled to legal representation by District legal counsel or at District expense, unless permitted by the Board.

Section 3. Committee Composition

The Board shall have sole discretion to select and appoint Committee members and to determine its final size or amend its size over time. The Committee shall consist of at least seven (7) members, including the following community representation:

- A. One (1) member shall, at the time of appointment, be active in a business organization representing the business community located within the school district;

- B. One (1) member shall, at the time of appointment, be active in a senior citizens' organization, which may be a local, regional, statewide, or national organization;
- C. One (1) member shall, at the time of appointment, be active in a bona fide taxpayers' organization, which may be a local, regional, statewide, or national organization, and San Diego County Taxpayer's Association shall be entitled to nominate one of their members for this position or a member at large position;
- D. One (1) member shall, at the time of appointment, be the parent or guardian of a child currently enrolled in a school of the District; and
- E. One (1) member shall, at the time of appointment, be both a parent or guardian of a child currently enrolled in a school of the District and be an active member in a District parent-teacher organization, such as the PTA or a schoolsite council.
- F. Two (2) or more additional at-large members selected by the District Board.

3.1 Eligibility

- A. No employee, official, vendor, contractor, or consultant of the District shall be appointed to the Committee.
- B. The San Diego County Taxpayer's Association ("SDCTA") shall be entitled to nominate for Board consideration a member to represent SDCTA as a taxpayers' organization. In the event such a member is not identified, the District shall seek that member from the broader community.
- C. Committee members shall be subject to prohibitions regarding incompatibility of office pursuant to Government Code sections 1125-1129 and financial interest in contracts pursuant to Government Code sections 1090-1099.

3.2 Term of Service

- A. Committee members serve without compensation for a term of two (2) years, except that in the Committee's first term, four members shall serve a term of one (1) year to establish a staggering of board positions, followed by an opportunity to serve at least one additional term of two years. The determination of who shall serve for one year will be made by vote of the Committee by whatever reasonable method the Committee shall choose. A person may serve for no more than three (3) consecutive terms.
- B. After appointment, Committee members who wish to be appointed for a second or third two (2)-year term shall reapply to the Board for consideration.

3.3 Replacing a Committee Member

- A. If a Committee position becomes vacant, the Committee Chair shall request that the Board appoint a replacement. Unless failure to act results in the inability to meet a Committee quorum, if six (6) months or less remain of the unexpired two (2)-year term, the Board may choose to leave that position vacant for the remainder of the term.
- B. Any Committee member may request that the removal of another Committee member be placed on the agenda for the Committee's next meeting and may, at that meeting, introduce a motion to remove said member from the Committee for excessive absence or for any other egregious violation(s) of the Committee's Code of Conduct, attached to these Bylaws as Attachment A. Specific cause must be cited in the meeting agenda and motion for removal.
- C. A replacement Committee member may be appointed by the Board if one (1) or more of the following events occurs:
 - 1. The Committee member submits a written resignation to the Board, with a copy to the Committee Chair;
 - 2. The Committee approves a motion to remove a member for cause, including non-attendance at meetings (ref: Section 5.9, below), violating these Bylaws, and/or violating the Committee's Code of Conduct. A motion to remove a member shall be approved by an affirmative vote of not less than two-thirds (2/3) of the members present at a Committee meeting, a quorum being present. The motion and its result shall be communicated in writing to the member under consideration and to the Board President within one (1) week after the meeting that the motion was approved. Removal shall be effective immediately upon passing the motion.
- D. Within sixty (60) days of being notified of a Committee vacancy, the Board will appoint a new member to complete the term of the vacancy, following the process used to select the original Committee members.
- E. Committee members appointed to fill vacant, unexpired terms may apply and shall be eligible for reappointment to subsequent terms.
- F. A Committee member who no longer serves the group s/he was appointed to represent (e.g., ceases to be active within a taxpayers organization or ceases to have a child enrolled in the District) shall be allowed to complete his/her current term.

However, that Committee member shall not be entitled to serve a subsequent term as a representative of that group.

Section 4. Committee Officers

Officers of the Committee shall be a Chair and a Vice-Chair. The Committee may choose to establish other elected positions by amending these Bylaws pursuant to Section 8.0.

4.1 Elections

At the annual organizational meeting of the Committee, the Committee shall place into nomination and elect a Chair and a Vice-Chair. If the Committee amends these Bylaws to establish other elected positions, their election shall take place at the same meeting as the elections of the Chair and the Vice-Chair.

4.2 Term of Office

Officers shall be elected for a one (1)-year term and shall not be term-limited except for the limit on the terms of Committee members set forth in Section 3.2 above.

4.3 Duties of the Chair

- A. The Chair shall call Committee meetings (ref: Sections 5.0 and 5.1, below).
- B. The Chair shall establish the agenda for each Committee meeting in coordination with the District or its representative.
- C. The Chair shall preside over each Committee meeting, following the adopted Rules of Procedure (ref: Section 5.5, below).
- D. The Chair shall, upon willing concurrence of candidates, appoint the members of each Subcommittee that the Committee chooses to form (ref: Section 7.0 et seq., below).
- E. The Chair shall attend, or appoint another Committee member to attend, meetings of the Board at which Bond Measure planning, revenue, expenditure, reporting, and related budgetary issues are on the agenda.
- F. The Chair, or his/her Committee-approved designee, shall serve as spokesperson for the Committee in all representations of the Committee to the public, the Board, and the media (ref: Sections 6.0.A and B, below).
- G. The Chair is an ex-officio member of all subcommittees.

4.4 Duties of the Vice-Chair

The Vice-Chair shall perform each of the duties of the Chair as necessary in the absence of the Chair.

4.5 Duties of the District

- A. The District shall be responsible to provide administrative support to the Committee as follows:
1. Create a website for the Committee easily located and linked from the District website;
 2. Prepare Committee meeting agendas, in conjunction with the Chair;
 3. Compile reports, materials, and meeting packets as reasonably requested by the Committee pertinent to their duties; post status reports of projects and budgets or other agenda item backup documents on the Committee's webpage;
 4. Prepare the minutes of Committee and, if relevant, subcommittee meetings for approval by the Committee;
 5. Compile all written material submitted by the public during Committee meetings;
 6. Compile and disseminate to the Committee all official correspondence addressed to the Committee.
 7. Keep copies of all reports adopted or prepared by the Committee;
 8. Maintain and post a roster of Committee members with contact information;
 9. Post all Committee documents on the District's website.

4.6 Succession

The Vice-Chair will accede to Chair upon completion of the Chair's term or when a vacancy occurs in that office. In the event of a vacancy in the office of Vice-Chair, the position will be filled by election, placed on the agenda at its next regular Committee meeting.

Section 5. Meetings

All Committee meetings subject to the Ralph M. Brown Act will be held in an ADA-accessible facility of the District.

- A. The Committee shall meet a minimum of four times per year, on the dates determined by the Committee by action of the Committee.
- B. The Committee officers must make themselves available to attend Board meetings when performance and financial audits relating to the Bond Measure are presented and when the Committee is presenting its annual report to the Board.

5.1 Calling Meetings

Committee meetings may be scheduled on dates approved by action of the Committee. In addition, special meetings may be called by the Chair or Vice Chair, or by any group of Committee members whose number represents a quorum, with approval of the District. All Committee meetings shall be arranged through the District-appointed liaison and be noticed in accordance with the Brown Act.

5.2 Agendas

- A. Agendas for regular Committee meetings will be prepared by the District liaison in coordination with the Chair (ref: Section 4.3.B, above). To the extent possible, all documents applicable to agenda items shall be distributed in advance of meetings.
- B. Any member of the Committee may submit a request for placing an item on a future agenda.
- C. After roll-call and the establishment of a quorum, meetings will begin with approval of minutes from the prior meeting.

5.3 Quorum

No meeting of the Committee may be called in the absence of a quorum. Actions may be undertaken at a meeting only if a quorum of seated members is present. A quorum is established when any whole number of Committee members greater than half the seated members is present. "Seated members" means the number of members set by the Board, regardless of vacancies.

5.4 Committee Voting

Unless otherwise specified in these Bylaws, an action item on the agenda may be approved by a simple majority of Committee members in attendance, a quorum being present. No meeting may occur in the absence of a quorum of members present.

5.5 Rules of Procedure

Meetings shall be conducted with courtesy and decorum and in accordance with Robert's Rules of Order.

5.6 California's Open Meeting Law

All meetings of the Committee shall be open to the public and shall be noticed and conducted in compliance with the Ralph M. Brown Act (Gov. Code, Section 54950 et seq.).

5.7 Public Participation

Any member of the public present at a meeting may address the Committee, and the Committee shall comply with the standards of the District Board for public participation in meetings.

5.8 Minutes

Minutes of Committee proceedings and all documents received and reports issued shall be a matter of public record and the District shall make them available on the District's internet website. Minutes of Committee meetings shall be kept seven (7) years from the conclusion of the work authorized by the Bond Measure. The District shall provide administrative services to assist the Committee Chair in preparation, distribution, and posting of minutes for all Committee meetings (ref: Section 4.5, above). Minutes published before adoption by the Committee shall always be labeled "Unadopted Minutes."

All documents received by the Committee that are not otherwise exempt from disclosure under the California Public Records Act (Gov. Code, § 6250 et seq.) shall be posted on the Committee's page of the District's internet website. Minutes and reports of the Committee shall be kept for seven (7) years from the conclusion of the work of the Committee. The Committee Chair, in consultation with District staff, may decline to post on the Committee's page of the District's website any documents received by the Committee that are determined to be defamatory, or offensive, or outside the jurisdiction of the Committee.

5.9 Attendance

Regular attendance at Committee and applicable subcommittee meetings is a fundamental obligation of every member of the Committee. Absences are disruptive to Committee activity and representation. Failure to attend two (2) consecutive meetings without acceptable reason announced in advance shall constitute due cause for member removal (ref: Section 3.3.C, above).

- A. Members anticipating an absence must call or email the Committee Chair no later than twenty-four (24) hours before the scheduled meeting.
- B. Committee attendance reports will be distributed annually and upon request by the Chair.

6.0 Committee Reports

- A. The Committee shall prepare regular reports on its activities, including one comprehensive, written report for each fiscal year

during which bond proceeds are spent, after the District has completed and submitted to the Committee its financial and performance audits for a particular year. Upon completion of all projects authorized by the Bond Measure, the Committee Chair shall prepare or cause to be prepared a final written report summarizing its activities and conclusions.

- B. The Committee's legal charge is to actively review and report on the expenditure of taxpayer money for school construction (Section 1.1, above). All such reports, written and/or oral, that represent the Committee's position must proceed from Committee review, be duly approved as to substance by a quorum of the members of the Committee, and be faithfully articulated to the public only by the Committee Chair or an approved designee.
- C. Reports of minority viewpoints will be allowed. All such reports, written and/or oral, that represent the minority position must be reviewed, be duly approved as to substance without prejudice by a vote of the Committee, and be faithfully articulated to the public only by a designated minority spokesperson. To avoid the need for minority reports, and to maximize the working relationships on and public confidence in the Committee, all due diligence should be pursued to resolve divisive issues during the review process, thereby attaining fullest possible Committee support for the content of public reports.
- D. Any member of the Committee may speak as an individual on Bond Measure issues, but must clearly state for the record and insist that it be made known that such statements are their own personal views which do not necessarily represent those of the Committee or the District.

7.0 Subcommittees

The Committee may, on majority vote, form or disband subcommittees (standing or ad hoc) to perform specific parts of its purpose and duties, such as preparing and issuing reports. The Chair shall appoint all subcommittee members. Subcommittees shall elect their own chairs and vice-chairs. Subcommittee meetings may proceed only when a quorum is present, a quorum being defined as half-plus-one of the full number of subcommittee members. Subcommittee chairs shall be responsible for calling its meetings, preparing its agendas, noticing its members, and delivering timely reports of subcommittee actions to the Committee. Subcommittee meetings shall be conducted in accordance with the adopted Rules of Procedure (ref: Section 5.5, above).

7.1 Standing Subcommittees

A standing subcommittee undertakes ongoing duties in preparation for deliberation by the Committee. All standing subcommittees must fully comply with

the Brown Act, irrespective of their number of members. Membership can include any number up to the full membership of the Committee.

7.2 Ad Hoc Subcommittees

An ad hoc subcommittee is temporary in nature. An ad hoc subcommittee may be formed to undertake specific, one-time duties in preparation for deliberation by the Committee. An ad hoc subcommittee shall be automatically disbanded upon acceptance of its final report to the Committee. Membership on an ad hoc subcommittee will normally be limited to less than a quorum of the Committee. If thus limited, ad hoc subcommittee meetings need not comply with Brown Act noticing.

8.0 Amendment

These Bylaws may be proposed for amendment by majority vote of the Committee at any regular meeting at which said amendment is placed on the agenda and a quorum is present. Amendments shall be consistent with District Board Policy and applicable legal requirements. No substantive amendment will be effective until approved by the District.

9.0 Liability Insurance

In acting within its official capacity as defined in these Bylaws, Committee members shall be covered by the District's liability insurance. In no event shall anything herein contained be construed as authorizing the District to insure any such officers or Committee members against any liability or expense by reason of willful malfeasance, bad faith, gross negligence or reckless disregard of the duties involved in the conduct of their office.

Attachment A

La Mesa-Spring Valley School District

Measure V Citizens' Bond Oversight Committee

Code of Conduct

The following is expected of every member of the Citizen's Bond Oversight Committee (CBOC):

1. Regularly attend all CBOC and subcommittee meetings. Call in advance if you cannot attend.
2. Be prepared. Always read your meeting packets in advance of meetings.
3. Stay focused on the statutory purposes of the CBOC.
4. Be courteous and respectful during all CBOC meetings.
5. Faithfully observe the Brown Act, the CBOC Bylaws, District Board policies, all applicable laws and this Code of Conduct.
6. Always direct questions of District staff through the CBOC Chair, your subcommittee chair, or their designees.
7. Avoid any personal or financial conflicts of interest. A CBOC member shall not make or influence a District decision related to: (1) any contract funded by bond proceeds, or (2) any construction project which will benefit the CBOC member's outside employment, business or personal financial interests, that of an immediate family member, such as a spouse, child or parent. A CBOC member shall place the interest of the District above any personal or business interest.
8. Do not speak for the CBOC unless specifically assigned or approved to do so.
9. If invited to speak to the public as a member of the CBOC, do so in the company of at least two other CBOC members. Make it clear to the requester that the delegation does not represent the CBOC as a whole, unless specifically approved by the Committee to speak for the Committee. A report of the substance of any such meeting must be provided to the CBOC at its next meeting.
10. Observe all District policies and rules relating to safety and site access. All site visits or inspections must be approved in advance and coordinated through the District.

Signed: _____

Print Name: _____